



International Oil Pollution
Compensation Funds

Agenda Item 3	IOPC/OCT19/3/5	
Date	30 August 2019	
Original	English	
1992 Fund Assembly	92A24	
1992 Fund Executive Committee	92EC73	●
Supplementary Fund Assembly	SA16	

INCIDENTS INVOLVING THE IOPC FUNDS — 1992 FUND

REDFFERM

Note by the Secretariat

Objective of document:

To inform the 1992 Fund Executive Committee of the latest developments regarding the incident.

Summary:

In January 2012, the Secretariat was informed of an incident which occurred in March 2009 at Tin Can Island, Lagos, the Federal Republic of Nigeria.

The barge *Redfferm* sank following a transshipment operation from the tanker *MT Concep*. The *Redfferm* spilled an unknown quantity/residue of cargo of low pour fuel oil (LPFO) into the waters surrounding the site which then impacted upon the neighbouring Tin Can Island area.

A claim for USD 26.25 million was filed in March 2012 against, *inter alia*, the 1992 Fund by 102 communities allegedly affected by the incident. In June 2012, the Director and members of the Secretariat visited Nigeria to ascertain further facts of the incident.

At the October 2013 meeting, the Director informed the 1992 Fund Executive Committee that due to the delay between the incident occurring and the 1992 Fund receiving notification of the incident, and the difficulties in proving and assessing the losses of victims from an incident which occurred almost three years before the 1992 Fund was informed of the incident, the Director regretted that he could not recommend that he be instructed to make payment of compensation to the claimants in respect of this incident.

In February 2014, the Secretariat wrote to the claimants rejecting their claim on the following grounds:

- (a) The barge *Redfferm* was not a 'ship' under Article I(1) of the 1992 Civil Liability Convention (1992 CLC);
- (b) there were a large number of discrepancies between the claimed losses and other sources of information; and
- (c) there was a lack of information submitted to prove the claimants' identities and occupations.

Recent developments:

The legal proceedings in Nigeria are continuing. In October 2017, the Nigerian Court of Appeal referred the case back to the Federal High Court. However, in early May 2018, Thames Shipping Agency Ltd (Thames Shipping) (agent of both the *MT Concep* and the *Redfferm*) filed an application seeking a stay of the proceedings pending in the Federal High Court arguing that their appeal related to a jurisdictional issue which should be

heard in the Court of Appeal. The Court of Appeal subsequently adjourned the hearing of Thames Shipping's application until January 2019.

In May 2018, the claimants filed an amended statement of claim which increased the claim from the previously filed total of USD 26.25 million to USD 92.26 million. As a result of the transfer to the Federal High Court, and in view of the amended statement of claim filed by the claimants, the 1992 Fund was obliged to file a defence.

During 2019, there were no substantive developments; the 1992 Fund currently awaits to hear the dates set for hearing Thames Shipping's application at the Court of Appeal and for the continuation of the trial at the Federal High Court.

Relevant documents:

The [online Redferm incident report](#) can be found via the Incidents section of the IOPC Funds' website.

Action to be taken:

1992 Fund Executive Committee

Information to be noted.

1 Summary of incident

Ship	<i>Redferm</i>
Date of incident	30 March 2009
Place of incident	Tin Can Island, Lagos, Nigeria
Cause of incident	Barge sinking following transshipment operation
Quantity of oil spilled	Unknown. Reports range from the residues of oil on board to between 100–650 tonnes.
Area affected	Tin Can Island, Lagos, Nigeria
Flag State of ship	Nigeria
Gross tonnage	430 GT
P&I insurer	Not insured or unknown
CLC limit	SDR 4.51 million (USD 6.27 million) ^{<1>}
STOPIA/TOPIA applicable	N/A
CLC + Fund limit	SDR 203 million (USD 282.34 million)
Compensation paid	None paid to date

The background information to this incident is summarised above and an analysis of the claims submitted and the reasons for rejection of the claim, is provided in more detail in the [online Redferm incident report](#).

2 Claims for compensation

- 2.1 The only claim submitted to the 1992 Fund as at 22 July 2019 was the claim filed in March 2012, on behalf of 102 communities, for USD 26.25 million^{<2>}. In May 2018, the claimants were granted leave to amend their statement of claim. The amended statement of claim increased the claim from the previously submitted total of USD 26.25 million to USD 92.26 million, but no calculations or evidence of the losses claimed was presented.

^{<1>} The exchange rate used in this document as at 30 June 2019 is SDR 1 = USD 1.39082

^{<2>} Before the claim was filed at court, the claimants' lawyer stated that the claim amounted to USD 16.25 million but when the claim was filed at court, this had increased to USD 26.25 million. This was subsequently amended to USD 92.26 million in May 2018.

2.2 The claim filed at court in March 2012 is not time-barred pursuant to Article VIII of the 1992 Civil Liability Convention (1992 CLC).

2.3 The details of the valuations submitted to the 1992 Fund are shown in the [online Redfferm incident report](#).

Reasons for rejection of claim

2.4 Following a full analysis of the claim submitted by the claimants conducted by the 1992 Fund's experts, in February 2014 the 1992 Fund wrote to the claimants' representative rejecting the claims submitted on the grounds detailed below:

(a) The barge *Redfferm* was not a 'ship' under Article I(1) of the 1992 CLC;

(b) there were a large number of discrepancies between the claimed losses and other sources of information on the number of items of fishing gear in the Lagos lagoon area; and

(c) there was a lack of information submitted to prove the claimants' identities and occupations.

2.5 Further information on the reasons for the rejection of the claim is provided in more detail in the [online Redfferm incident report](#).

Civil proceedings

3.1 In March 2012, a claim for USD 26.25 million was filed by the lawyer representing 102 communities allegedly affected by the spill against the owner of *MT Concep*, the owner of *Redfferm*, Thames Shipping Agency Ltd (Thames Shipping) and the 1992 Fund.

3.2 The claim filed at court on behalf of 102 communities allegedly affected by the spill is comprised of: claims for clean-up operations and pollution prevention measures (USD 1.5 million); claims for property damage (USD 2.5 million); claims for economic loss in the fisheries, mariculture and fish processing sectors (USD 10 million); claims for economic loss in the tourism sector (USD 1.5 million); claims for environmental damages (USD 750 000); and general damages (USD 10 million).

3.3 In February 2013, the 1992 Fund applied to be removed from the proceedings as a defendant and replaced as an intervenor on the basis that primary liability for the spill rested with the owner of the *Redfferm*. The claimants' lawyer agreed to stay the proceedings against the 1992 Fund, in order that the claims assessment process could commence without the need for the 1992 Fund to simultaneously defend a legal action. Later however, the claimants' lawyer opposed the 1992 Fund's application to be removed as a defendant and replaced as an intervenor. At first instance, the Judge denied the 1992 Fund's application, so the 1992 Fund appealed the judgment.

3.4 In September 2013, the Court sat for a hearing of an application by Thames Shipping, the agent of the owner of the barge *Redfferm*, to set aside service of the writ claiming that it was defective. In October 2013, the Judge ruled against Thames Shipping. In November 2013, Thames Shipping filed an appeal against the ruling.

3.5 The Judge also stayed the proceedings pending the determination of the 1992 Fund's appeal against the first instance ruling in which the Judge had refused to remove the 1992 Fund as a defendant and replace it as an intervenor.

3.6 Subsequently, on a number of occasions throughout 2014 and 2015, the 1992 Fund's lawyers wrote to the Registrar of the Court of Appeal, requesting that the 1992 Fund's appeal against the first instance ruling be listed for a hearing date. Thereafter, the legal proceedings continued very slowly with no further

substantive legal steps taken during 2016 or 2017, apart from the Court of Appeal referring the case back to the Federal High Court for continuation of the trial.

- 3.7 As a result of the transfer to the Federal High Court, and since the Court of Appeal declined to hear the 1992 Fund's appeal against the joinder of the 1992 Fund as a defendant in the case, the 1992 Fund was obliged to file a defence to the claim.
- 3.8 However, before the defence was filed, in early May 2018 Thames Shipping filed an application seeking a stay of the proceedings pending in the Federal High Court. The matter was heard on 7 May 2018 and related to an appeal earlier filed by Thames Shipping against a Ruling of the Federal High Court. The application argued that Thames Shipping's appeal related to a jurisdictional issue and therefore, the Court of Appeal should entertain it. Thereafter, the Court of Appeal adjourned the hearing of the application until January 2019.
- 3.9 Subsequently, at a hearing of the Federal High Court on 10 May 2018, the claimants were granted leave to amend their statement of claim. The amended statement of claim against the owner of *MT Concep*, the owner of *Redfferm*, Thames Shipping and the 1992 Fund, repeated its allegations that the claimants had suffered economic loss under various Heads of Claim as follows: claims for costs of clean up and pollution prevention measures; claims for properties damaged; claims for economic loss in the fisheries mariculture and fish processing sectors; and claims for economic loss. The amended statement of claim increased the claim from the previously submitted total of USD 26.25 million to USD 92.26 million. No calculations or evidence of the losses claimed has been presented.
- 3.10 The 1992 Fund filed a defence stating, *inter alia*, that the barge *Redfferm* was not a 'ship' under Article I(1) of the 1992 CLC and that the 1992 Fund had no liability.

Developments since October 2018

- 3.11 During 2019, the case came up in court for a number of procedural issues but there has been no further substantive progress to report. Currently, the 1992 Fund awaits to hear the dates set for hearing the application of Thames Shipping at the Court of Appeal, and for the continuation of the trial at the Federal High Court.

4 Director's considerations

- 4.1 The Director is very grateful to the Nigerian Government for the excellent cooperation it has provided to the Secretariat in dealing with this difficult incident, without which the Secretariat would have faced difficulty in obtaining information about the incident.
- 4.2 The Director notes that since the *Redfferm* is not a 'ship' within the definition of Article I(1) of the 1992 CLC, the 1992 Conventions do not apply to this incident.
- 4.3 Additionally, the Director regrets that the lack of specific information submitted did not enable the 1992 Fund to assess the claim submitted positively and consequently, the claims submitted have been rejected.

5 Action to be taken

1992 Fund Executive Committee

The 1992 Fund Executive Committee is invited to take note of the information contained in this document.
