

ADMINISTRATIVE COUNCIL 23rd session Agenda item 19 71FUND/AC.23/17 21 August 2008 Original: ENGLISH

ASSESSMENT OF CONTRIBUTIONS TO MAJOR CLAIMS FUNDS

Note by the Director

Summary:	The need for 2008 contributions to Major Claims Funds is examined. It is proposed that there should be no levies of 2008 Contributions payable in 2009 in respect of the two remaining Major Claims Funds, ie the <i>Vistabella</i> and <i>Nissos Amorgos</i> Major Claims Funds.
Action to be taken:	Decide on levies of 2008 Contributions to the two remaining Major Claims Funds.

1 <u>Introduction</u>

- 1.1 Article 12.1 of the 1971 Fund Convention provides that the Assembly shall determine the amount of contributions to be levied, if any. For this purpose the Assembly shall make an estimate in the form of a budget of the 1971 Fund's expenditure and income for each calendar year, taking into account the necessity to maintain sufficient liquid funds.
- 1.2 The 1971 Fund's expenditure consists of:
 - (a) costs and expenses of the administration of the 1971 Fund, and any deficit from preceding years;
 - (b) payments of claims and claims-related expenditure up to 1 million SDR per incident (minor claims); and
 - (c) payments of claims and claims-related expenditure to the extent that the aggregate amount of the payments in respect of any one incident is in excess of 1 million SDR (major claims).
- 1.3 Expenses mentioned in sub-paragraphs (a) and (b) of paragraph 1.2 above have to be met from the General Fund (Financial Regulation 7.1(c)) and expenses with respect to major claims as defined in sub-paragraph (c) above have to be met from Major Claims Funds (Financial Regulation 7.2(d)).
- 1.4 Since the 1971 Fund Convention has ceased to be in force it is not possible to levy further contributions to the General Fund, the balance of which is dealt with in the 2009 budget contained in a separate document (document 71FUND/AC.23/16). This document deals only with the assessment of contributions to Major Claims Funds.
- 1.5 As for the individual incidents, reference is made to the information contained in the Financial Statements (document 71FUND/AC.23/5, Annex V, Schedule II) and to the various documents relating to incidents submitted to the 23rd session of the Administrative Council.

- 1.6 It should be noted that any estimate in this document of amounts to be paid by the 1971 Fund in compensation has been made solely for the purpose of the assessment of annual contributions, without prejudice to the position of the 1971 Fund in respect of the claims.
- 1.7 It should also be noted that, unless stated otherwise, information on the payments of compensation and claims-related expenditure reflects the situation as at 30 June 2008.

2 Vistabella Major Claims Fund

2.1 Summary information

Background information for consideration of the Vistabella Major Claims Fund is as follows:

Incident	Vistabella		
Place of incident	Caribbean		
Date of incident	07/03/91		
	Pound Sterling		
Maximum amount of compensation payable by 1971 Fund	not an issue		
Compensation paid by the 1971 Fund up to 31/12/07	1 002 512		
Compensation paid by the 1971 Fund 01/01/08 – 30/06/08	0		
Possible total compensation payable by 1971 Fund 01/07/08 – 01/03/10	0		
Claims-related expenses paid by 1971 Fund up to 31/12/07	307 945		
Claims-related expenses paid by 1971 Fund 01/01/08 – 30/06/08	2 713		
Possible claims-related expenses payable by 1971 Fund 01/07/08 – 01/03/10	41 000		
Maximum paid from General Fund (1 million SDR)	743 092		
Total previously levied to Major Claims Fund	600 000		
Estimated balance on <i>Vistabella</i> Major Claims Fund as at 30 June 2008 (see Annex)	41 000		

2.2 <u>Analysis</u>

- 2.2.1 During 1994 the total payments by the 1971 Fund in respect of the *Vistabella* incident reached the maximum amount payable from the General Fund, ie 1 million SDR (£743 092).
- 2.2.2 The 1971 Fund has taken legal action against the owner of the *Vistabella* and his insurer for the purpose of recovering the amount of compensation paid by the Fund. The insurer was ordered by the competent Court of first instance to reimburse the 1971 Fund the FFr8.2 million or €1.25 million (£839 000) paid by the Fund in compensation plus interest. The insurer appealed against the judgement. In 2004 the Court of Appeal confirmed the judgement. The insurer did not appeal to the Court of Cassation. The 1971 Fund is taking steps to enforce the judgement.
- 2.2.3 In view of the uncertainty in respect of the legal proceedings referred to above and the relatively small amounts involved, the governing bodies had up to 2002 decided that the levy of annual contributions to the *Vistabella* Major Claims Fund should be postponed until the final total cost of the incident to the 1971 Fund could be established. Payments in excess of 1 million SDR were made from money borrowed from the General Fund.
- 2.2.4 In the interest of making progress towards winding up the 1971 Fund, the Administrative Council decided, at its 12th session in October 2003, to levy contributions to the *Vistabella* Major Claims Fund for £600 000 for payment by 1 March 2004 to cover the deficit on that Major Claims Fund and the costs resulting from the legal proceedings (document 71FUND/AC.12/22, paragraph 22.2). The loan referred to in paragraph 2.2.3 above was then repaid with interest to the General Fund when contributions to the *Vistabella* Major Claims Fund were received (cf Financial Regulations 7.1(c)(iv)).
- 2.2.5 All established claims totalling £1 002 512 have been paid. The 1971 Fund will therefore only incur legal fees relating to the enforcement of the Court of Appeal's judgement.

- 2.2.6 As at 30 June 2008 there was a balance on the *Vistabella* Major Claims Fund of some £41 000. It is estimated that there will be a nil balance on the *Vistabella* Major Claims Fund as at 1 March 2010 (the date when any 2009 contributions would be receivable) after payments of fees and other expenses.
- 2.2.7 The Director considers it unlikely that any further contributions will have to be levied to the *Vistabella* Major Claims Fund.
- 2.2.8 Should the amount to be paid during the period 1 July 2008 1 March 2010 exceed the Director's estimate of £41 000, the deficit could be covered by a loan from the General Fund under Financial Regulation 7.1(c) (iv), to be repaid with interest.

3 <u>Nissos Amorgos Major Claims Fund</u>

3.1 <u>Summary information</u>

Background information for consideration of the Nissos Amorgos Major Claims Fund is as follows:

Incident	Nissos Amorgos
Place of incident	Venezuela
Date of incident	28/02/97
	Pound Sterling
Maximum amount of compensation payable by 1971 Fund	38 160 754 ^{<1>}
US\$83 221 800 – US\$7 274 268 = US\$75 947 532	
(ie 60 million SDR – CLC limit)	
Compensation paid by the 1971 Fund up to 31/12/07	10 979 550
Compensation paid by the 1971 Fund 01/01/08 to 30/06/08	0
Possible total indemnification/compensation payable by 1971 Fund 01/07/08 – 01/03/10	1 000 000
Claims-related expenses paid by 1971 Fund up to 31/12/07	1 411 211
Claims-related expenses paid by 1971 Fund 01/01/08 – 30/06/08	2 731
Possible claims-related expenses payable by 1971 Fund 01/07/08 – 01/03/10	100 000
Maximum paid from General Fund (1 million SDR)	849 762
Total previously levied to Major Claims Fund	13 500 000
Estimated balance on Nissos Amorgos Major Claims Fund as at 30 June 2008 (see	3 144 000
Annex)	

3.2 Analysis

- 3.2.1 The maximum amount payable from the General Fund (£849 762) in respect of the *Nissos Amorgos* incident was reached during 2001.
- 3.2.2 A total of £13.5 million has been levied as contributions to the *Nissos Amorgos* Major Claims Fund. There was a surplus on this Major Claims Fund of some £3 million as at 31 December 2007 (document 71FUND/AC.23/5, Annex V, Statement IV).
- 3.2.3 At its 14th session, held in May 2004, the Administrative Council authorised the Director to increase the level of payments from 65% to 100% of the established claims, once the Director had been given the assurance by the Republic of Venezuela that the Republic's understanding of the meaning of 'standing last in the queue' coincided with that of the Fund (document 71FUND/AC.14/4, paragraph 3.1.54). Such assurance was given. The level of payments was therefore increased to 100% in August 2004.
- 3.2.4 It is not possible to estimate at this stage the total amount of the established claims. The settled claims total some US\$25 million all of which have been paid.

Conversion of currency has been made on the basis of the rate of exchange applicable on 30 June 2008, ie £1=US\$1.9902.

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- 3.2.5 The total amount of the outstanding claims in court by far exceeds the maximum amount payable under the 1971 Fund Convention of just under US\$76 million (£38 million). Some of these claims are pending in the Supreme Court of Venezuela. The outcome of these proceedings is uncertain and there would be no possibility to appeal against the Supreme Court's judgements.
- 3.2.6 It is estimated that the balance on the *Nissos Amorgos* Major Claims Fund is some £3.1 million as at 30 June 2008.
- 3.2.7 The 1971 Fund may have to pay indemnification of the shipowner amounting to some US\$1.8 million (£904 000) and some £100 000 in claims-related costs by 1 March 2010 (the date when any 2009 Contributions would be receivable).
- 3.2.8 As set out in the Annex, it appears that the amount available in the Major Claims Fund would be more than sufficient to cover the anticipated payments. The calculations do not include interest which will be earned on the assets of the Major Claims Fund for the period 1 July 2008 to 1 March 2010.
- 3.2.9 However, if the courts were to accept the outstanding claims, which the 1971 Fund considers inadmissible, a further levy would be required in the future.

4 Director's proposals

Proposed levy

The Director proposes that no levy should be made for 2008 Contributions in respect of the two remaining Major Claims Funds, ie the *Vistabella* and *Nissos Amorgos* Major Claims Funds (paragraphs 2.2.7/2.2.8 and 3.2.8/3.2.9).

5 Action to be taken by the Administrative Council

The Administrative Council is invited, in accordance with Article 12 of the 1971 Fund Convention:

- (a) to take note of the information contained in this document; and
- (b) to decide on the Director's proposal that there should be no levies for 2008 Contributions in respect of the *Vistabella* and *Nissos Amorgos* Major Claims Funds (paragraph 4).

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ANNEX

Estimated Major Claims Funds expenditure

(Figures in Pounds Sterling)

Incident	Date	Previous levies/reimbursements			Maximum	Payments by 31/12/07			2008 Expenditure to 30/06/08		2008 Income to 30/06/08		Estimated	Possible Total	Projected	
		Contribution	Assembly/	Date	Amount	paid from	(including General Fund)			Compensation/	Claims-related	ns-related		Balance	Expenditure	Surplus
		Year	Administrative	Due		General Fund:	Compensation	Claims-related	Balance	Indemnification	expenses	Contributions	Estimated			(excluding interest
			Council			1 million SDR	paid by	expenses paid by	31/12/07	paid	paid	due in 2008	Interest			income wef 01/07/08)
			Session				31/12/07	31/12/07		to 30/06/08	to 30/06/08		to 30/06/08	30/06/08	01/07/08-01/03/10	01/03/10
Vistabella	07/03/91	2003	12th	01/03/04	600 000	743 092	(1 002 512)	(307 945)	42 339	0	(2 713)	0	1 150	41 000	(41 000)	0
Nissos Amorgos	28/02/97	1997	20th	01/02/98	2 000 000	849 762	(10 979 550)	(1 411 211)	3 060 911	0	(2 731)	0	86 000	3 144 000	(1 100 000)	2 044 000
		2003	12th	01/03/04	11 500 000											
					13 500 000											
		Authorised but not levied 01/09/98 3 000 000														
		Authorised but not levied 01/09/01 25 000 000														
		Authorised but not levied 01/09/02 21 000 000														
		Authoris	ed but not levied	01/09/03	21 000 000											
			·						3 103 250					3 185 000	(1 141 000)	2 044 000