



International Oil Pollution
Compensation Funds

Agenda Item 5	IOPC/APR25/5/1	
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Original	English	
1992 Fund Assembly	92AES29	●
1992 Fund Executive Committee	92EC84	
Supplementary Fund Assembly	SAES13	●

REPORT ON THE APPLICABILITY OF 1992 FUND RESOLUTION N°12 AND SUPPLEMENTARY FUND RESOLUTION N°3

Note by the Secretariat

Summary:	<p>The 1992 Fund Assembly and the Supplementary Fund Assembly have repeatedly expressed concern about States Parties that do not fulfil their treaty obligations to submit oil reports and to ensure payment of annual contributions.</p> <p>In an effort to address this ongoing concern, at their April 2016 sessions, the governing bodies adopted 1992 Fund Resolution N°12 — Measures in respect of outstanding oil reports and outstanding contributions, and Supplementary Fund Resolution N°3 — Measures in respect of outstanding contributions (document IOPC/APR16/9/1, paragraphs 6.1.15 and 6.1.16).</p> <p>This document provides information on Member States to which 1992 Fund Resolution N°12 and Supplementary Fund Resolution N°3 are applicable. As at 28 February 2025, the measure to defer payments of compensation under 1992 Fund Resolution N°12 is applicable to 18 Member States.</p>
Action to be taken:	<p><u>1992 Fund Assembly and the Supplementary Fund Assembly</u></p> <p>Information to be noted.</p>

1 Introduction

- 1.1 The 1992 Fund Assembly and the Supplementary Fund Assembly have repeatedly expressed concern regarding States that do not fulfil their treaty obligations to submit oil reports and to ensure payment of annual contributions. These obligations are crucial for the effective functioning of the international liability and compensation regime. The 1992 Fund and the Supplementary Fund cannot carry out their mandates nor operate effectively without the submission of accurate oil reports or the payment of contributions in a timely manner.
- 1.2 In an effort to address this ongoing concern, at their April 2016 sessions, the governing bodies adopted 1992 Fund Resolution N°12 and Supplementary Fund Resolution N°3, respectively, set out at Annexes I and II of this document.
- 1.3 Under 1992 Fund Resolution N°12, in the event that a State Party to the 1992 Fund Convention has two or more oil reports in arrears, or has any contributors who are in arrears with their payments for two or more years, any claim submitted by the Administration of that State or a public authority working directly on the response to or recovery from a pollution incident on behalf of that State will be assessed for admissibility, but payment will be deferred until the reporting deficiency is rectified.

- 1.4 Furthermore, States that are determined by the 1992 Fund Assembly to be in breach of their obligations under Articles 13.2, 15.1 or 15.2 of the 1992 Fund Convention shall not be eligible to nominate candidates for membership of the Audit Body nor to be elected as members of the 1992 Fund Executive Committee.
- 1.5 Under Resolution N°3, in the event that a State Party to the Supplementary Fund Protocol has any contributors who are in arrears with their payments for two or more years, any claim submitted by the Administration of that State or a public authority working directly on the response or recovery for the pollution incident on behalf of that State will be assessed for admissibility, but payment will be deferred until the reporting deficiency is rectified.

2 Current situation regarding the applicability of 1992 Fund Resolution N°12 and Supplementary Fund Resolution N°3

- 2.1 As at 28 February 2025, the measure to defer payments of compensation under the 1992 Fund Resolution N°12 is applicable to 18 States Parties as listed at Annex III, while the measure under Supplementary Fund Resolution N°3 is not applicable to any Member State of the Supplementary Fund.
- 2.2 Thirty-two States Parties are not eligible to nominate candidates for membership of the Audit Body nor to be elected as members of the 1992 Fund Executive Committee upon the determination by the 1992 Fund Assembly.

3 Director's considerations

- 3.1 The Director is concerned that, as referenced in paragraph 2.1 above, there are 18 States Parties to which the measure to defer payments of compensation under 1992 Fund Resolution N°12 is applicable. This affects the IOPC Funds' ability to implement an equitable system of levying contributions to ensure that victims of oil pollution in States Parties are compensated in full for their loss or damage.
- 3.2 The Director recalls the obligation of States Parties, pursuant to Article 15 of the 1992 Fund Convention and Article 13 of the Supplementary Fund Protocol, to submit oil reports. He also recalls their duty, pursuant to Article 13.2 of the 1992 Fund Convention and Article 12.1 of the Supplementary Fund Protocol, to ensure that any obligation to contribute to the Funds arising under the Convention in respect of oil received within the territory of those States is fulfilled, and to this end to take appropriate measures under their national law.
- 3.3 The Director urges the States Parties that have not fulfilled their treaty obligations to submit their outstanding oil reports and to ensure the prompt payment of contributions.

4 Action to be taken

1992 Fund Assembly and the Supplementary Fund Assembly

The 1992 Fund Assembly and the Supplementary Fund Assembly are invited to take note of the information contained in this document.

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ANNEX I

1992 Fund Resolution N°12

Adopted on 27 April 2016

Measures in respect of outstanding oil reports and outstanding contributions

THE ASSEMBLY OF THE INTERNATIONAL OIL POLLUTION COMPENSATION FUND, 1992 (1992 Fund)

RECALLING that the International Fund for Compensation for Oil Pollution Damage, 1992 (the 1992 Fund) was established by the International Convention on the Establishment of an International Fund for Compensation for Oil Pollution Damage, 1992 (the 1992 Fund Convention) in order to ensure that adequate compensation is available to persons who suffer damage caused by pollution resulting from the escape or discharge of oil from ships,

NOTING the obligation of States Parties pursuant to Article 15 of the 1992 Fund Convention to communicate to the Director of the Fund (the Director), at a time and in the manner provided in the Internal Regulations, the name and address of any person who in respect of those States is liable to contribute to the 1992 Fund pursuant to Article 10 of the 1992 Fund Convention, as well as data on the relevant quantities of contributing oil received by any such person during the preceding calendar year (oil reports),

MINDFUL, in order to secure adequate compensation, of the need to ensure payment of annual contributions to the 1992 Fund as required by Article 10 of the 1992 Fund Convention,

NOTING also the duty of States Parties pursuant to Article 13.2 of the 1992 Fund Convention to ensure that any obligation to contribute to the 1992 Fund arising under the Convention in respect of oil received within the territory of those States is fulfilled and to this end to take appropriate measures under their law,

AWARE THAT, where States Parties are in breach of their obligations under Article 13.2 or Article 15 of the 1992 Fund Convention, then those States Parties bear a responsibility to the 1992 Fund under public international law,

BEARING IN MIND that the 1992 Fund cannot carry out its mandate nor operate effectively unless accurate oil reports and contributions are received in a timely manner,

RECALLING the decision taken in October 2008 by the 1992 Fund Assembly at its 13th session to adopt a policy whereby, in the event that a State is two or more oil reports in arrears, any claim submitted by the Administration of that State or a public authority working directly on the response or recovery from the pollution incident on behalf of that State will be assessed for admissibility but payment will be deferred until the reporting deficiency is rectified,

RECALLING also Resolution N°11—Measures in respect of Contributions (October 2009),

- 1 **ENDORSES** the current efforts of the Director to follow up on arrears of oil reports and contributions;
- 2 **CALLS ON** all receivers of contributing oil to discharge their obligations under the 1992 Fund Convention in a timely manner;
- 3 **URGES** associations representing receivers of contributing oil to engage proactively in ensuring that industry members meet their obligations and to report to the Director on the measures taken in this regard;
- 4 **FURTHER URGES** all States Parties to fulfil their obligations under Articles 13.2, 15.1 and 15.2 of the 1992 Fund Convention, in particular, to provide oil reports in a timely and accurate manner and to ensure payment of contributions;

- 5 **REMINDS** States Parties of the option contained in Article 14.1 of the 1992 Fund Convention whereby a State Party may at any time declare that it assumes the obligation to make contributions to the 1992 Fund that are otherwise incumbent on persons pursuant to Article 10.1 of the Convention;
- 6 **REQUESTS** those State Parties which have outstanding oil reports or which have contributors that are in arrears with their payments to report to the Director on any steps they have taken to redress these situations;
- 7 **INSTRUCTS** the Director:
 - (a) in consultation with the Audit Body, to examine the reports referred to in paragraphs 4 and 6 above and to present any recommendations to the 1992 Fund Assembly;
 - (b) to report at each regular session of the 1992 Fund Assembly the names of those States which have not provided oil reports or which have not taken steps to ensure the timely payment of contributions; and
 - (c) to include in such reports an account of what actions, if any, have been taken by the States referred to in sub-paragraph (b) in the previous 12 month period in response to any request made by the Director to rectify the situation;
- 8 **DECIDES** that it shall make a determination as to those States that are responsible for two or more oil reports in arrears, in which event any claim submitted by the Administration of those States, including a claim submitted by a public authority working directly on the response or recovery for the pollution incident on behalf of those States, will be assessed for admissibility, but actual payment will be deferred pending rectification of the reporting deficiency;
- 9 **DECIDES ALSO** that it shall make a determination as to those States that are found to be in breach of their obligations under Article 13.2 of the 1992 Fund Convention for two or more years, in which event any claim submitted by the Administration of those States, including a claim submitted by a public authority working directly on the response or recovery for the pollution incident on behalf of those States, will be assessed for admissibility, but actual payment will be deferred pending rectification of the breach;
- 10 **DECIDES FURTHER** that it shall make a determination as to those States that are found to be in breach of their obligations under Articles 13.2, 15.1 or 15.2 of the 1992 Fund Convention, in which event those States shall not be eligible to nominate candidates for membership of the Audit Body nor to be elected as members of the 1992 Fund Executive Committee;
- 11 **INSTRUCTS** the Director to develop guidelines in relation to implementation by States Parties of their obligations under Articles 13.2, 15.1 and 15.2 of the 1992 Fund Convention;
- 12 **DIRECTS** the Audit Body to:
 - (a) monitor the effectiveness of the above actions in respect of outstanding oil reports and outstanding contributions; and
 - (b) report to the 1992 Fund Assembly on its findings, including recommendations for further measures as may be warranted;
- 13 **REVOKES** Resolution N°11 of the 1992 Fund Assembly (October 2009) to the extent that it affects the 1992 Fund.

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ANNEX II

Supplementary Fund Resolution N°3

Adopted on 27 April 2016

Measures in respect of outstanding contributions

THE ASSEMBLY OF THE INTERNATIONAL OIL POLLUTION COMPENSATION SUPPLEMENTARY FUND, 2003 (Supplementary Fund)

RECALLING that the International Oil Pollution Compensation Supplementary Fund, 2003 (the Supplementary Fund) was established by the Protocol of 2003 to the International Convention on the Establishment of an International Fund for Compensation for Oil Pollution Damage, 1992 (the Supplementary Fund Protocol) in order to ensure that victims of oil pollution damage are compensated in full for their loss or damage in cases where there is a risk that the amount of compensation available under the International Convention on Civil Liability for Oil Pollution Damage, 1992 and the International Convention on the Establishment of an International Fund for Oil Pollution Damage, 1992 (the 1992 Fund Convention) will be insufficient,

MINDFUL, in order to secure full compensation, of the need to ensure payment of annual contributions to the Supplementary Fund as required by Article 10 of the Supplementary Fund Protocol,

NOTING the duty of States Parties pursuant to Article 12.1 of the Supplementary Fund Protocol to ensure that any obligation to contribute to the Supplementary Fund arising under the Protocol in respect of oil received within the territory of those States is fulfilled and to this end to take appropriate measures under their law,

AWARE that, where States Parties are in breach of their obligations under Article 12.1 of the Supplementary Fund Protocol, then those States Parties bear a responsibility to the Supplementary Fund under public international law,

BEARING IN MIND that the Supplementary Fund cannot carry out its mandate nor operate effectively unless contributions are received in a timely manner,

RECALLING Supplementary Fund Resolution N°2—Measures in respect of Contributions (October 2009),

RECALLING FURTHER 1992 Fund Resolution N°11—Measures in respect of Contributions (October 2009),

- 1 **ENDORSES** the current efforts of the Director of the Supplementary Fund (the Director) to follow up on arrears of contributions;
- 2 **CALLS ON** all receivers of contributing oil to discharge their obligations under the Supplementary Fund Protocol in a timely manner;
- 3 **URGES** associations representing receivers of contributing oil to engage proactively in ensuring that industry members meet their obligations and to report to the Director on the measures taken in this regard;
- 4 **FURTHER URGES** all States Parties to fulfil their obligations under Article 12.1 of the Supplementary Fund Protocol, in particular, to ensure payment of contributions;
- 5 **REMINDS** States Parties of the option contained in Article 12.2 of the Supplementary Fund Protocol whereby a State Party may at any time declare that it assumes the obligation to make contributions to the Supplementary Fund that are otherwise incumbent on persons pursuant to Article 10.1 of the Protocol;

- 6 **REQUESTS** those State Parties which have contributors that are in arrears with their payments to report to the Director on any steps they have taken to redress the situation;
- 7 **INSTRUCTS** the Director:
 - (a) in consultation with the Audit Body, to examine the reports referred to in paragraph 6 above and to present any recommendations to the Supplementary Fund Assembly;
 - (b) to report at each regular session of the Supplementary Fund Assembly the names of those States which have not taken steps to ensure the timely payment of contributions; and
 - (c) to include in such reports an account of what actions, if any, have been taken by the States referred to in sub-paragraph (b) in the previous 12 month period in response to any request made by the Director to rectify the situation;
- 8 **DECIDES** that it shall make a determination as to those States that are found to be in breach of their obligations under Article 12.1 of the Supplementary Fund Protocol for two or more years, in which event any claim submitted by the Administration of those States or public authority working directly on the response or recovery for the pollution incident on behalf of those States will be assessed for admissibility, but actual payment will be deferred pending rectification of the breach;
- 9 **INSTRUCTS** the Director to develop guidelines in relation to implementation by States Parties of their obligations under Article 12.1 of the Supplementary Fund Protocol;
- 10 **DIRECTS** the Audit Body to:
 - (a) monitor the effectiveness of the above actions in respect of outstanding contributions; and
 - (b) report to the Supplementary Fund Assembly on its findings, including recommendations for further measures as may be warranted;
- 11 **REVOKES** Supplementary Fund Resolution N°2 and 1992 Fund Resolution N°11 (October 2009) to the extent that these Resolutions affect the Supplementary Fund.

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ANNEX III

States Parties to the 1992 Fund Convention to which the measure to defer payments of compensation under 1992 Fund Resolution N°12 is applicable
(as at 28 February 2025)

State	Oil reports outstanding for >2yrs	Contributions outstanding for >2yrs
1	Albania	No
2	Bahrain	No
3	Cameroon	No
4	Curaçao (Kingdom of the Netherlands)	Yes
5	Djibouti	Yes
6	Dominica	No
7	Dominican Republic	No
8	Ghana	Yes
9	Guinea	Yes
10	Guyana	Yes
11	Palau	No
12	Panama	Yes
13	Russian Federation	Yes
14	Saint Lucia	No
15	Senegal	No
16	Syrian Arab Republic	No
17	United Republic of Tanzania	No
18	Venezuela (Bolivarian Republic of)	Yes

States Parties to the Supplementary Fund Protocol to which the measure to defer payments of compensation under Supplementary Fund Resolution N°3 is applicable
(as at 28 February 2025)

State	Contributions outstanding for >2yrs
None	None